19 July 2021

To:	The Right Honourable Justin Trudeau, Prime Minister of Canada
cc:	Chrystia Freeland, Deputy Prime Minister & Minister of Finance Seamus O'Regan, Minister of Natural Resources Jonathan Wilkinson, Minister of Environment and Climate Change François-Philippe Champagne, Minister of Innovation, Science and Industry

Re: Carbon capture is not a climate solution

Dear Prime Minister and Members of Cabinet,

On behalf of our millions of members and supporters across the United States, Canada, and globally, we are writing to express deep concerns about our governments' support for carbon capture and storage (CCS) technologies. Despite occupying center stage in the "net zero" climate plans trumpeted by the United States, Canada, and other countries at the Leaders' Summit on Climate, in government spending programs and in bills pending before Congress, carbon capture is <u>not</u> a climate solution. To the contrary, investing in carbon capture delays the needed transition away from fossil fuels and other combustible energy sources, and poses significant new environmental, health, and safety risks, particularly to Black, Brown, and Indigenous communities already overburdened by industrial pollution, dispossession, and the impacts of climate change.

Pledges to achieve "net zero" emissions through the use of CCS technologies rely on the flawed premise that we can continue burning fuels indefinitely by capturing some of the carbon emissions and offsetting the rest. As explained below, CCS does not halt the core drivers of the climate crisis — fossil fuel production and consumption — or meaningfully reduce greenhouse gas emissions. Instead, it prolongs reliance on fossil fuels and, perversely, increases oil production through "enhanced oil recovery." CCS is neither economically sound nor feasible at scale. And most alarmingly, it threatens the communities affected by carbon capture infrastructure and the underlying sources of emissions to which the technology is attached.

Simply put, technological carbon capture is a dangerous distraction. We don't need to *fix* fossil fuels, we need to *ditch* them. To avoid catastrophic climate change, we need to deploy resources to replace the fossil fuel industry, not prop it up. Directing government support to CCS diverts resources from the most sustainable and job-creating solutions to the climate crisis: phasing out oil, gas, and coal; investing in energy efficiency and non-combustion renewable energy sources; and nurturing forests, wetlands, and other natural landscapes that function as carbon sinks.

The buildout of CCS infrastructure presents serious health, safety, and environmental risks, particularly for marginalized communities, already overburdened by industrial hazards, that are being targeted for CCS. These dangers are systematically overlooked in discussions on carbon capture. Transporting and storing carbon dioxide (CO₂) involves a massive network of perilous pipelines connected to underground injection sites, each with their own set of dangers. Pipelines can leak or rupture; compressed CO₂ is highly hazardous upon release and can result in the asphyxiation of humans and animals. Underground storage poses additional risks, such as potential leakage, contamination of drinking water, and stimulation of seismic activity. These hazards apply to all the current and proposed variants utilizing CCS technologies, including carbon capture utilization and storage (CCUS), fossil hydrogen with CCS ("blue" or decarbonized hydrogen), bioenergy with CCS (BECCS), coal-bioenergy systems with CCS (CBECCS), waste-to-energy with CCS (WtE-CCS), and direct air capture (DAC), which depends on CCS or CCUS to manage the captured carbon.

CCS is not consistent with the principles of environmental justice. As the U.S. White House Environmental Justice Advisory Council's <u>Interim Final Recommendations</u> made clear, CCS will not benefit communities. Yet pollution-burdened communities are being targeted for CCS, which brings new risks and threats, ironically in the name of environmental justice. The U.S. Gulf Coast, including the Louisiana petrochemical corridor known as "Cancer Alley," northern plains, and California Central Valley, as well as the provinces of Alberta and Saskatchewan in Canada, are among those areas being targeted for CCS development. Such a buildout would impose new pollution and safety hazards on Black, Brown, and Indigenous communities already suffering the disproportionate and deadly impacts of environmental racism.

Rather than replacing fossil fuels, carbon capture technology prolongs our dependence on them. By design, carbon capture is parasitic on the underlying sources of emissions to which it is attached. Putting carbon capture technology on greenhouse-gas emitting facilities enables those facilities to continue operating, effectively providing those emitters with a license to pollute indefinitely. In practice, CCS at best captures only a fraction of carbon emissions and fails to address other harmful pollution from fuel combustion, such as fine particulate matter (PM2.5), as well as other contaminants from the underlying activities to which CCS was applied. The additional energy required to power the carbon capture process generates even more emissions if supplied by fossil fuels.

Worse still, the majority of captured carbon is used to pump more oil out of the ground, in a practice known as "enhanced oil recovery" (EOR). Almost all existing CCS projects are tied to EOR, whereby CO₂ is injected into depleted underground oil reservoirs to boost oil production. EOR is currently the primary market driver for captured CO₂; no other markets exist at the scale proposed by many of the technology's proponents. EOR is disastrous for the climate, as it results in more oil extraction and more carbon emissions when that oil is burned. And yet, the public in the United States is currently paying for EOR through the Section 45Q tax credit, of which oil companies are the biggest beneficiaries. In Canada, the oil and gas industry is lobbying for a similar tax break.

There is no economic rationale for the massive deployment of CCS. Attaching carbon capture technology to an emitting source makes operating that source both more expensive and more energy-intensive. As costs of clean energy like solar and wind plummet, fossil fuel and biomass power plants are becoming less competitive, and adding

carbon capture just makes them more costly. Even in heavy-emitting industrial sectors such as plastic or petrochemical manufacturing, applying CCS at scale makes little climate or economic sense. The push to deploy CCS in the industrial sector ignores the most important alternative methods for curtailing the *vast* majority of the sector's emissions, which are available and scalable: replacing fossil fuels with non-carbon emitting renewable energy to supply power and heat, adapting production processes and methods, reducing and ultimately ending production of wasteful and unsustainable materials like disposable plastics, and reusing materials in manufacturing to reduce the production of virgin material. Investing in CCS infrastructure add-ons to existing facilities locks those facilities and their current energy technologies in place, and diverts resources from non-polluting alternatives that are compatible with a safe climate future.

CCS does not *remove* CO₂ from the atmosphere. At best, it prevents some carbon emissions from entering the atmosphere. But even there it falls short: CCS projects implemented to date have systematically overpromised and under-delivered on emissions reductions. Advertisements from some fossil fuel companies that compare CCS to a living plant are deeply misleading. Industry claims that BECCS is a negative emissions technology are based on the flawed and scientifically discredited premise that burning biomass is carbon neutral. In fact, burning wood for energy can increase greenhouse gas impacts for decades to centuries compared to fossil fuels.

The promise of "permanent" storage or sequestration of captured carbon is not backed by science or existing regulations. Current U.S. federal regulations, for example, only require storage of CO_2 for 50 years to qualify for subsidies. But CO_2 lingers in the atmosphere and environment on a geological time scale — for many hundreds or even thousands of years. Considering CO_2 injected underground or used in the manufacture of plastics, cement, or other goods to be safely contained in perpetuity is irresponsible at best, as it merely kicks the can down a very short road, to be a burden to the next generation.

Deploying CCS at any climate-relevant scale, in the short timeframe we have to avert climate catastrophe, without posing substantial risks to communities on the frontlines of the buildout, is a pipe dream. Despite the billions of taxpayer dollars spent by governments in both the United States and Canada on CCS over the last ten-plus years, the technology has not made a dent in CO_2 emissions. Continuing to sink federal funds into technological carbon capture is choosing to chase a fossil-fueled fantasy rather than deal with the root of the problem.

Therefore, we, the undersigned organizations, urge you to:

1. Ensure that the environmental justice and human rights impacts and the significant safety risks of CCS are front and center in any hearings and policy discussions regarding the technology. Representatives from communities disproportionately harmed by systemic environmental racism, including Black, Brown and Indigenous communities, and the environmental justice organizations accountable to them, should be invited to testify in all congressional or parliamentary hearings and formal policy discussions on CCS. All decisions regarding CCS policy must respect and uphold the rights of

Indigenous Peoples.

- 2. Reject proposals to provide, extend, or increase government funding and subsidies for CCS/CCUS and related infrastructure. Rather than funding CO₂ pipelines and expensive retrofits to dirty power and industrial plants, public resources should be invested in sustainable infrastructure that serves people, not polluters. From replacing lead pipes to ensure safe drinking water and ensuring access to safe drinking water for all First Nations, to upgrading public transit and accelerating deployment of electric vehicles and non-polluting energy sources, to sustaining natural ecosystems and supporting communities impacted by climate change, there are many areas deserving of government investment that are a "win-win" for people and the planet. CCS is not one of them.
- 3. Prohibit the use of 45Q tax credits in the U.S. or other national subsidies in the U.S. or Canada for enhanced oil recovery. Federal funds deployed to address the climate crisis and accelerate the transition to a non-polluting energy future must not be used to produce more of the oil and gas that are choking our planet. Using government funds to give handouts to polluters is bad enough; doing it in the name of 'climate action' adds insult to injury.
- 4. Investigate how existing U.S. and Canadian subsidies for CCS technologies have been used to date and close loopholes in tax policy that allow polluters to claim the credits without demonstrating compliance with monitoring, reporting, and verification requirements. The U.S. Treasury's Inspector General for Tax Administration, for example, found that fossil fuel companies improperly claimed nearly \$900 million in tax credits under 45Q. No further support for CCS technologies should be approved at all, let alone while questions loom over the use of funds to date.
- 5. **Reject national energy strategies that rely on or anticipate CCS.** Current legislative proposals, including proposals for a national Clean Electricity Standard in the United States and Canada's hydrogen strategy, are designed to promote or accelerate the deployment of CCS. National strategies should focus on eliminating the use of fossil fuels and other combustible sources in our energy system, not simply reducing their emissions intensity.

Conclusion: Carbon capture schemes are unnecessary, ineffective, exceptionally risky, and at odds with a just energy transition and the principles of environmental justice. We ask that you reject federal funding for CCS technologies, immediately end subsidies for enhanced oil recovery, and instead prioritize investments in safe and sustainable climate solutions and equitable and just transitioning of workers and communities to a fossil-free, clean energy economy.

Signed,

International

350.org Ben & Jerry's Catholic Divestment Network Citizens' Resistance at Fermi 2 Coalition for a Nuclear Free Great Lakes EcoHealth Network **Global Alliance for Incinerator Alternatives** GreenFaith International Marine Mammal Project Just Transition Alliance Network of Spiritual Progressives North American Climate, Conservation, and Environment **Ocean Conservation Research Oceanic Preservation Society Oil Change International** Reconstructionist Rabbinical Association Sisters of Charity Federation Social Eco Education Los Angeles Stand.earth The Enviro Show Waterkeeper Alliance

Canada

Alberta Liability Disclosure Project Below 2°C British Columbia Hydro Ratepayers Association Canadian Association of Physicians for the Environment Canadian Environmental Law Association Canadian Health Association for Sustainability & Equity Canadian Unitarians for Social Justice Canadian Voice of Women for Peace Canadians for Tax Fairness **Chemainus Climate Solutions** Climate Action Powell River **Climate Emergency Unit Climate Justice Montreal** Climate Justice Ottawa ClimateFast Committee for Human Rights in Latin America **Community Climate Council** Comox Valley Council of Canadians Council of Canadians / Le Conseil des Canadiens **Courage Montreal** Curr Dynasty Creative Ecologos Water Docs

Environmental Defence Canada ENvironnement JEUnesse Environnement Vert Plus Équiterre Extinction Rebellion New Brunswick For Our Grandchildren For Our Kids North Shore British Columbia For Our Kids Toronto Fridays for Future Toronto Friends of the Earth Canada Georgia Strait Alliance **Glasswaters Foundation** Global Peace Alliance BC Society Grand(m)others Act to Save the Planet Grandmothers Advocacy Network Just Earth Leadnow MiningWatch Canada My Sea to Sky Nature Canada Parents for Climate People's Health Movement Canada Réseau Québécois sur l'Intégration Continentale Respecting Aboriginal Values & Environmental Needs Seniors For Climate Action Now! Shift: Action for Pension Wealth & Planet Health Sierra Club Canada Foundation Simcoe County Environmental Youth Alliance Simcoe County Greenbelt Coalition Sustainable Orillia Youth Council **TBL** Communications The Climate Reality Project Canada Wilderness Committee Wildsight Women's Healthy Environments Network

United States

198 methods
2 Degrees Northampton
350 Bay Area Action
350 Brooklyn
350 Butte County
350 Central Mass
350 Colorado
350 Conejo / San Fernando Valley

350 Corvallis 350 Eugene 350 Hawaii 350 Juneau 350 Kishwaukee 350 Maine **350** Massachusetts 350 Merced 350 Montana 350 New Hampshire 350 New Orleans 350 NYC 350 Sacramento 350 Seattle 350 Spokane 350 Tacoma 350 Triangle 350 Wenatchee A Community Voice Action Center on Race & the Economy ActionAid USA Advocacy & Training Center Advocates for Springfield AFGE Local 704 Alabama Interfaith Power & Light Algalita Alliance for a Green Economy Alliance for Affordable Energy Amazon Watch American Environmental Health Studies Project American Family Voices American Indian Movement Southern California Animals Are Sentient Beings Animas Valley Institute Anthropocene Alliance Atchafalaya Basinkeeper Athens County's Future Action Network Atlantic Coast Conference Climate Justice Coalition **Ban Single-Use Plastics** Bergen County Green Party Berks Gas Truth Better Path Coalition Beyond Extreme Energy **Beyond Plastics** Biofuelwatch Black Mesa Trust

Black Voters Matter Fund **Bold Alliance Breathe Project** Bronx Climate Justice North Buckeye Environmental Network Bucks County Concerned Citizens Against the Pipelines **Bucks Environmental Action** Businesses for a Livable Climate California Businesses for a Livable Climate California Democratic Party Environmental Caucus California Environmental Justice Alliance California River Watch California Safe Schools Call to Action Colorado **Cape Downwinders** Carrie Dickerson Foundation CatholicNetwork US Catskill Mountainkeeper Cedar Lane Unitarian Universalist Church Environmental Justice Ministry Center for Biological Diversity Center for Climate Integrity Center for Coalfield Justice Center for Environmental Health Center for Environmentally Recycled Building Alternatives Center for International Environmental Law Center on Race, Poverty & the Environment **CEO** Pipe Organs Change the Chamber Chicago Area Peace Action Choctawhatchee Riverkeeper Church Women United in New York State Citizen Power Citizens Action Coalition Citizens Awareness Network Ciudadanos Del Karso Clean Air Action Network of Glens Falls Clean Air Now **Clean Energy Action** Clean Energy Now Texas Climate Action Now Western Mass Climate Action Rhode Island / 350 Rhode Island Climate Hawks Vote Climate Justice Alliance **Climate Reality Project New Orleans** Coal River Mountain Watch Coalition Against Death Alley

Coalition Against Pilgrim Pipeline New Jersey Coalition for Outreach, Policy, Education Colorado Businesses for a Livable Climate **Colorado Small Business Coalition Columbus Community Bill of Rights** Comite Pro Uno **Common Ground Community Trust Community Action Works** Community Church of New York Concerned Citizens for Nuclear Safety Concerned Citizens of Saint John Concerned Health Professionals of New York **Concerned Ohio River Residents Conejo Climate Coalition** Congregation of Sisters of Saint Agnes **Conservation Congress** Conservation Council for Hawaii **Cool Effect Cooperative Energy Futures** Corporate Accountability Cottonwood Environmental Law Center Council on Intelligent Energy & Conservation Policy Courage California Damascus Citizens for Sustainability DC Environmental Network Deep Green Resistance New York Deep South Center for Environmental Justice Democratic Environmental Caucus of St. Bernard Parish **Descendants Project** Detroit Hamtramck Coalition for Advancing Healthy Environments Dis Organization for Solar Power Dogwood Alliance Don't Gas the Meadowlands Coalition Don't Waste Arizona Don't Waste Michigan Drawdown Bay Area Dryden Resource Awareness Coalition Earth Action Earth Care Earth Day Initiative Earth Day Network Earthworks EcoEquity Education, Economics, Environmental, Climate & Health Organization Electric Auto Association of Central Coast California Elgin Green Groups 350

Empower Our Future Endangered Species Coalition Environmental Communion New Jersey Association United Church of Christ **Environmental Protection Information Center Environmental Transformation Movement of Flint Environmental Working Group** Escambia County Democratic Environmental Caucus of Florida Extinction Rebellion New Orleans Extinction Rebellion San Francisco Bay Area Fairmont Peace Group Family Farm Defenders Fenceline Watch First Presbyterian Church of Brooklyn First Unitarian Universalist Church of New Orleans Five Calls Civic Action Florida Student Power Network Food & Water Watch Food Shift Forest Unlimited Fossil Free California Fossil Fuel Divest Harvard Fox Valley Citizens for Peace & Justice FrackBusters New York FracTracker Alliance Franciscan Action Network FreshWater Accountability Project Fridays for Future USA Friends of Buckingham Friends of the Earth U.S. Fuerza Mundial Genesis Farm **Global Justice Ecology Project Global Witness** Golden Ponds Farm Grassroots Environmental Education Grassroots Global Justice Alliance Great Egg Harbor Watershed Association Great Old Broads for Wilderness Great Plains Action Society Greater Grand Rapids NAACP Greater New Orleans Housing Alliance Greater New Orleans Interfaith Climate Coalition Green Education & Legal Fund Green New Deal Virginia Green Newton Green Retirement

Green State Solutions Greenaction for Health and Environmental Justice GreenARMY GreenLatinos Greenpeace USA GreenRoots Greenvest Gulf Coast Center for Law & Policy Haiti Cholera Research Funding Foundation USA Harambee House Harvard Solar Gardens Healthy Gulf Heirs To Our Oceans Homewise Realty Hudson River Sloop Clearwater Idle No More SoCal In the Shadow of the Wolf Indian Point Safe Energy Coalition Indigenous Environmental Network Indivisible CA-43 Indivisible Pittsfield Inland Ocean Coalition INOCHI / Women for Safe Energy Institute for Agriculture and Trade Policy Institute for Policy Studies Climate Policy Program Interfaith Council for Peace & Justice International Indigenous Youth Council Los Angeles Iowa Citizens for Community Improvement Ironbound Community Corporation John Muir Project Justice & Beyond Klamath Forest Alliance **KyotoUSA** LaPlaca & Associates Living Rivers Local Environmental Action Demanded Agency Long Beach 350 Long Island Progressive Coalition Longmeadow Pipeline Awareness Group Los Padres ForestWatch Louisiana Bucket Brigade Louisiana League of Conscious Voters Lower 9th Ward Neighborhood Watch Lynn Canal Conservation Manhattan Project for a Nuclear-Free World Maryland Legislative Coalition

Mass Peace Action Massachusetts Forest Watch Maternal & Child Health Access Metro New York Catholic Climate Movement Michigan Alliance for Justice in Climate Michigan Environmental Justice Coalition Michigan Interfaith Power & Light Mid-Missouri Peaceworks Milwaukee Riverkeeper **Mission Blue** Moral ReSources Mothers Out Front Mothers Out Front Tompkins Movement Rights MoveOn.org Hoboken Nassau Hiking & Outdoor Club Nature Rhythms Network in Solidarity with the People of Guatemala Nevada Nuclear Waste Task Force New Energy Economy New Jersey State Industrial Union Council New Mexico Environmental Law Center New York / New Jersey Environmental Watch New York Climate Action Group New York Lawyers for the Public Interest Ní Btháska Stand Collective Nobody Leaves Mid-Hudson North American Water Office North Bronx Racial Justice North Carolina Council of Churches North Carolina Interfaith Power & Light North Country Earth Action North Range Concerned Citizens Northern Michigan Environmental Action Council Northridge Indivisible No Waste Louisiana Nuclear Age Peace Foundation Nuclear Information & Resource Service Nuclear Watch South NY-16 Indivisible NYC Environmental Justice Alliance Occupy Bergen County Ohio Valley Environmental Coalition Oil & Gas Action Network On Behalf of Planet Earth Organized Uplifting Resources & Strategies

Our Climate Education Fund Our Place in the World: A Journal of Ecosocialism **Our Revolution Minnesota** Our Santa Fe River Partnership for Policy Integrity Pax Christi USA New Orleans Peace Action Wisconsin **Peak Plastic Foundation** Peninsula Interfaith Climate Action People Over Petro Coalition People's Solar Energy Fund People's Party Peoples Climate Movement New York Physicians for Social Responsibility Arizona Physicians for Social Responsibility Iowa Physicians for Social Responsibility Pennsylvania Pipe Line Awareness Network for the Northeast Plastic Free Delaware **Plastic Pollution Coalition** PlasticFreeRestaurants.org Plymouth Friends for Clean Water Post Carbon Institute Powder River Basin Resource Council Power Past Fracked Gas Power Shift Network **Presentation Sisters** Preserve Montgomery County Virginia Progressive Democrats of America Proposition One Campaign Public Citizen **Public Goods Institute** Publish What You Pay United States **Pueblo Action Alliance Rachel Carson Council Rainforest Action Network Rapid Shift Network RedTailed Hawk Collective** Redwood Justice Fund/ Prison Radio Renewable Energy Long Island **Resistance Action Tuesdays & Thursdays Pack Resource Renewal Institute RESTORE:** The North Woods Rio Grande Valley Great Old Broads for Wilderness **RISE St. James River Guardian Foundation River Valley Organizing**

Riverdale Jewish Earth Alliance RootsAction Safe Energy Rights Group San Luis Obispo Mothers for Peace Sane Energy Project Sanford-Oquaga Area Concerned Citizens Santa Barbara Standing Rock Coalition Santa Cruz Climate Action Network Save Our Illinois Land Save RGV from LNG Save the Frogs! Science & Environmental Health Network Sequoia ForestKeeper Seven Circles Foundation **Shenandoah Energy Services** Sierra Club Delta Chapter Sisters of Charity of Nazareth Congregational Leadership Sisters of Charity of Nazareth Western Province Leadership Sisters of Charity of New York Sisters of Saint Dominic of Blauvelt **Snake River Alliance** Socially Responsible Agriculture Project Society of Native Nations Solidarity Info Service Sonoma County Climate Activist Network South Shore Audubon Society Southeast Faith Leaders Network **SouthWings** Spirit of the Sun Spottswoode Winery Springfield Climate Justice Coalition Stop Fracking Long Beach Stop SPOT & Texas Gulflink: Save Our Gulf Coast Stop the Algonquin Pipeline Expansion Sullivan Alliance for Sustainable Development Sunflower Alliance Sunrise Knoxville Sunrise Movement Baltimore Sunrise Movement New Orleans Sustainable Belmont Sustainable Medina County Syracuse Cultural Workers Texas Campaign for the Environment Texas Environmental Justice Advocacy Services **Texas Grassroots Alliance** The Borneo Project

The Climate Center The Climate Mobilization The Forest Foundation The Freedom BLOC The Future Left The Green House Connection Center The Last Beach Cleanup The Last Plastic Straw The Lilies Project The River Project The Wei Three Mile Island Alert Toledo Coalition for Safe Energy **Transition Sebastopol** Tucson Climate Action Network **Turtle Island Restoration Network** Unitarian Universalist Congregation of Binghamton Green Sanctuary Unitarian Universalist Mass Action Unitarian Universalists for a Just Economic Community Unite North Metro Denver United Church of Christ Environmental Justice Ministry Utah Valley Earth Forum Valley Watch Verde Veterans For Peace Climate Crisis & Militarism Project Wall of Women Wasatch Clean Air Coalition Washington Physicians for Social Responsibility Washtenaw350 Water and Air Team Charlevoix Waterspirit Wendell State Forest Alliance West Dryden Residents Against Pipeline Western Organization of Resource Councils Western Rural + Plains States Project Western Watersheds Project White Rabbit Grove RDNA Wild Nature Institute WildEarth Guardians Women Watch Afrika Women's Earth and Climate Action Network Working Families Joliet Young Democrats of America Environmental Caucus Youth United for Climate Crisis Action Youth Vs. Apocalypse Zero Hour