



CENTER for INTERNATIONAL  
ENVIRONMENTAL LAW

# Curb Petrochemicals to Unlock a Full Fossil Fuel Phaseout



Ethylene glycol plant area of Sinopec Shanghai Petrochemical Co., Ltd. in east China.

© IMAGO/Fang Zhe - Alamy

## Introduction

Global economic dependence on fossil resources extends beyond their use as fuels to their use in chemicals and other products. As Adam Hanieh writes, petrochemicals are "the means through which oil has become woven into the very fabric of our social existence, yet this ubiquity has made them almost invisible to our everyday consciousness."<sup>1</sup> Moreover, devastating conflicts highlight time and again the world's dependency on fossil fuels. The volatility and unreliability of fossil fuels not only affect energy supply and oil prices but also have crippling effects on petrochemicals products, impacting global food systems and trade.<sup>2</sup>

It is true that petrochemicals are sewn into nearly everything around us — from the fertilizers that go into our food, to our textiles, to our everyday packaging. We use them for medical products, and they are built into the technological infrastructure that powers even our renewable future. Yet what if this “fabric” is not clothing us, but suffocating us? What if the threads that hold much of our modern world together are poisoning us and unraveling at their seams?

The global effort to phase out fossil fuels has, until now, primarily focused on the decarbonization of electricity generation and transport. The term “fossil fuel” itself is incomplete; it obscures the role of oil, gas, and coal as foundational feedstocks for synthetic materials. Understanding this “non-fuel” sector is essential to challenge the industry’s primary area of expansion (including, notably, the expansion of petrochemicals into fuel applications) and dismantle the narratives sustaining continued extraction. Left unchecked, petrochemicals present a growing obstacle to a swift and just phaseout of fossil fuels.

This paper will demonstrate four key points about why petrochemicals must be part of the discussion for a truly fossil-free future:

- i. Petrochemicals are an actively expanding fossil economy sector that presents a significant lock-in risk for future fossil fuel use.
- ii. Petrochemicals are the fossil fuel industry’s contingency strategy to remain expansionary and relevant.
- iii. The fossil fuel industry uses petrochemicals to delay the phaseout and such false narratives must be challenged in order to establish the conditions for a full transition.
- iv. There are unique opportunities to counter petrochemical expansion narratives, including protecting human health and ensuring a just transition.

## What Are Petrochemicals?

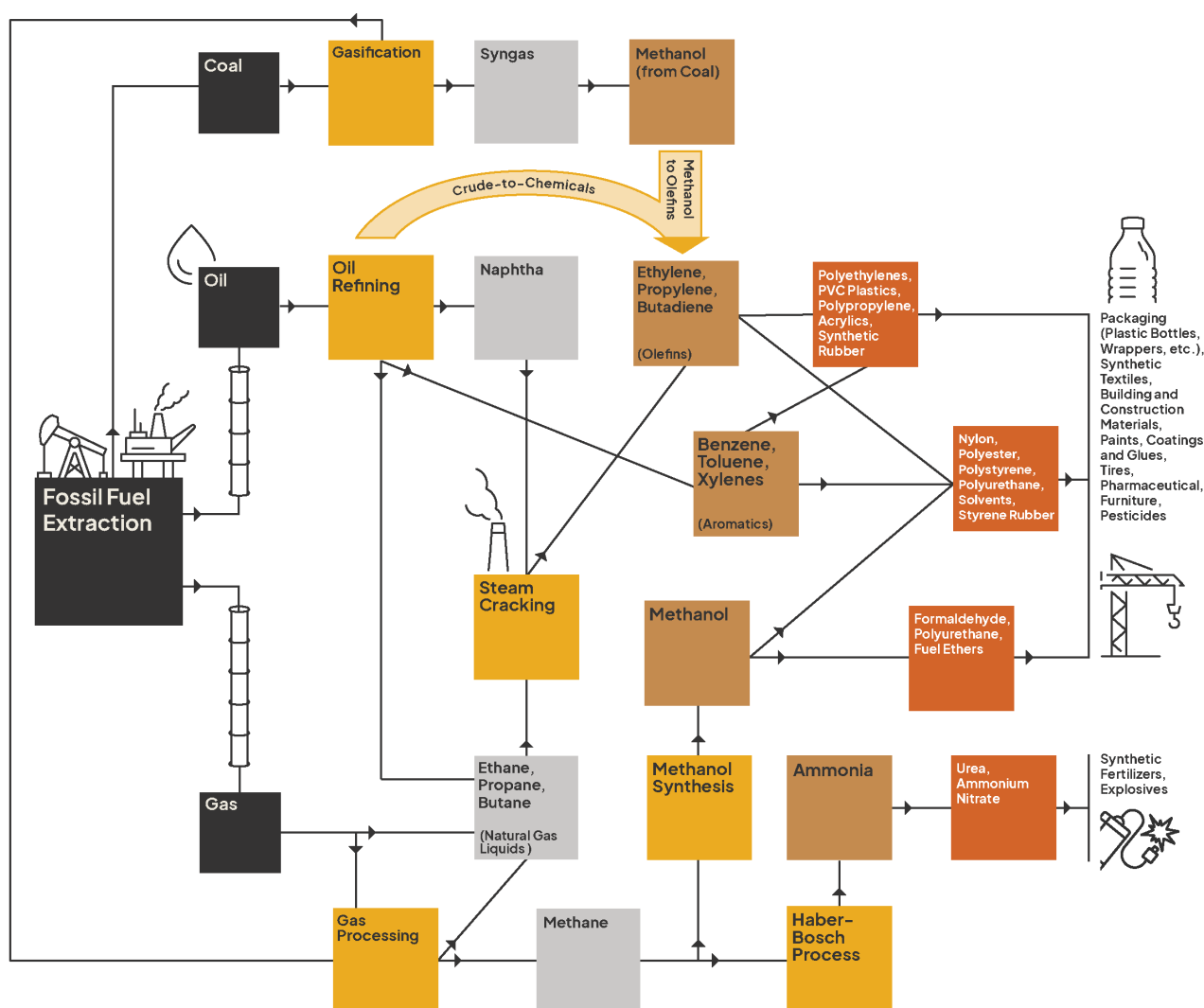
For fossil fuel phaseout strategies to be successful, they must contend with this large and growing share of fossil hydrocarbon use devoted to petrochemicals. Petrochemicals are chemicals derived from fossil hydrocarbon feedstocks, primarily from oil and gas (petroleum), though coal remains a significant input.<sup>3</sup> Seven major petrochemicals — ethylene, propylene, benzene, toluene, xylene, methanol, and ammonia<sup>4</sup> — feed into a wide array of materials, including plastics, fibers, detergents, explosives, and fertilizers.<sup>5</sup> Despite the large diversity of products, about three-quarters of petrochemical production (by volume) is dedicated to plastics (including synthetic fibers) and nitrogen fertilizers.<sup>6</sup>

### From Extraction to Pollution: The Toxic Life Cycle of Petrochemicals

From fossil fuels to everyday products — uncovering the hidden presence of petrochemicals in our lives.

Key:

Fossil Fuel
  Process
  Feedstocks
  Primary Chemicals
  Chemical Products



Source: CIEL analysis, simplified diagram, data derived from: <https://www.pushbackagainstpetrochemicals.org/intro-to-petrochemicals>, <https://www.breakfreefromplastic.org/winter-is-coming/>, [https://www.petrochemistry.eu/wp-content/uploads/2023/02/Petrochemis-try-FlowChart2022\\_VO6-FINAL.pdf](https://www.petrochemistry.eu/wp-content/uploads/2023/02/Petrochemis-try-FlowChart2022_VO6-FINAL.pdf), <https://www.britannica.com/science/petrochemical>.

The dominance of petrochemicals today is rooted in a century-long transformation. Since the early twentieth century, oil, gas, and coal have evolved from energy sources to become central to industrial production. Initially rooted in coal-based chemistry in Germany, their dominance was reconfigured by a “petrochemical revolution” during World War II. This evolution established oil and gas as essential inputs for the chemical industry — as well as irreplaceable wartime inputs for explosives, synthetic rubber, and aviation fuels — and solidified the United States (US) as a hegemonic chemical power.<sup>7</sup> In recent decades, China has also expanded its production capacity to become the largest producer of petrochemicals.<sup>8</sup>

As of 2018, when the International Energy Agency (IEA) published comprehensive figures, petrochemicals accounted for fourteen percent of oil, eight percent of gas, and one percent of global coal consumption.<sup>9</sup> In recent years, petrochemical feedstock use has accounted for almost all of oil demand growth, comprising 15.8 percent of oil demand in 2024 with the IEA projecting demand will increase to 17.4 percent by 2030.<sup>10</sup> The rapid growth of petrochemicals as a component of oil and gas markets is comparatively new and driven by plastics. The production of plastics has increased globally by more than tenfold since 1970, growing nearly sixty percent faster than global gross domestic product (GDP).<sup>11</sup> During this same period, the production of ammonia — a key primary chemical and the chemical base of all nitrogen fertilizers — saw a more modest increase of 3.7 times.<sup>12</sup> Looking ahead, however, ammonia is poised for a massive expansion — one driven less by agricultural demand than by speculative uses, cheap gas access and carbon capture subsidies in the US.<sup>13</sup> By contrast, global oil production has only nearly doubled since 1970<sup>14</sup> while gas production has just over quadrupled.<sup>15</sup>

This results in a sector of the fossil economy responsible for enormous greenhouse gas emissions and toxic pollution. One estimate of the greenhouse gas impact of the petrochemicals industry found petrochemicals production directly responsible for four percent of global emissions.<sup>16</sup> When emissions from inputs to petrochemical production (most notably fossil fuels themselves) were included, the estimate rose to ten percent.<sup>17</sup> The true impact is even greater, as petrochemicals have a significant downstream greenhouse gas impact as well: seventeen percent of plastic waste is estimated to be incinerated,<sup>18</sup> releasing carbon dioxide when burned. Moreover, nitrous oxide, released from field application of nitrogen fertilizer, may account for over one percent of global greenhouse gas emissions as well.<sup>19</sup>

Petrochemicals pollute at every stage of their supply chain. This includes pollution from fossil fuel extraction; pollution released during refining and manufacturing; toxic additives in plastic consumer products, pesticides, or fertilizers,<sup>20</sup> and waste disposal or escape into the environment.<sup>21</sup> These harms are also not isolated, but compound and exacerbate each other, especially in petrochemical hotspots, where a combination of intense industrial clustering, climate impacts, and water pollution can converge.<sup>22</sup>

## I. Petrochemicals Drive Fossil Fuel Demand Growth and Lock-in.

Petrochemicals are a key driver of fossil fuel demand growth, effectively anchoring the industry's future even as other sectors transition away from fossil fuels. This central role is underscored by the IEA 2025 *World Energy Outlook*, which highlights that under the Current Policies Scenario (CPS), where no additional policy action is taken to curb fossil fuel consumption, oil use for petrochemical feedstocks and industrial activities will represent among the largest demand increases through 2035.<sup>23</sup> Even when accounting for announced climate pledges, the IEA projects that a surge in petrochemical production, as well as growth in aviation and other industrial activities, will more than offset the reductions achieved in power and passenger vehicle sectors.<sup>24</sup> Critically, when accounting for total energy consumption, not just as feedstock, in its current policies, stated policies, and net zero scenarios, the IEA projects the chemicals sector will increase energy demand by 2035 by more than any other industrial sector, shipping, aviation, or residential buildings.<sup>25</sup> As a result, progress in greening the energy grid and electrifying transport risks being cannibalized by an expanding chemical sector.

This growth is already manifesting in a massive build-out of petrochemical projects across the globe. Despite the challenge to get credible and comprehensive counts of projects, multiple trackers indicate significant expected growth. An October 2025 industry analysis, for example, estimated 127 polyethylene projects will come online between 2025 and 2030.<sup>26</sup> This would create a physical “lock-in” of fossil fuel demand. In the US alone, an analysis by the Center for International Environmental Law (CIEL) indicated that the emissions of over 100 planned projects could increase the country's already-substantial emissions by 2.4 percent.<sup>27</sup> What's more, coal-to-chemicals projects are proliferating, with forty-seven planned globally.<sup>28</sup> This infrastructure represents a critical barrier to phasing out fossil fuels because these projects require high-volume fossil fuel inputs to remain profitable, forcing continued dependence for decades to come.

## II. Petrochemicals: The Fossil Industry's 'Plan B'.

Petrochemicals are not just a general growth area for fossil fuel companies, but rather the industry's lifeline — a deliberate and pivotal strategy to ensure that even as the world stops burning fossil fuels for transportation and energy, it remains dependent on fossil resources for materials.

This pivot has been openly discussed for years. In 2018, Chief Executive Officer (CEO) of TotalEnergies, Patrick Pouyanné, remarked that thanks to plastic “the oil industry still has a bright future ahead of it.”<sup>29</sup> In 2025, Exxon Mobil CEO Darren Woods noted that the oil and gas industry will play a critical role for a long time to come, but that they may continue to be used as materials rather than fuel.<sup>30</sup> Likewise, Saudi Aramco is deliberately expanding its own chemicals capacities, with several projects and a “goal to increase its capacity in petrochemical producing complexes to up to four million barrels per day by 2030.”<sup>31</sup>

To take advantage of petrochemical production as its contingency plan, the fossil fuel industry is reconfiguring its assets, particularly in oil refining with greater crude-to-chemicals integrations. According to Wood Mackenzie, “more than 30% of the world’s refineries are now integrated with commodity petrochemicals.”<sup>32</sup> The interest in further crude-to-chemicals integration is noted by both industry analysts<sup>33</sup> and oil companies themselves.<sup>34</sup> This crude-to-chemicals integration creates a more entrenched fossil economy capable of surviving the global transition away from a fossil fuel-based energy system.

We are also seeing an entirely new infrastructure and supply chain emerge for trading ethane (used to produce ethylene for plastic) globally. Fracking in the US has created a surplus of ethane that led to a dramatic expansion of domestic production capacity,<sup>35</sup> and that suppliers started shipping overseas in 2016.<sup>36</sup> In the past decade, ethane exports from the US alone have grown to approximately half a million barrels per day,<sup>37</sup> further ensuring that fossil feedstocks remain integral to the global economy despite the energy transition.

### III. False Narratives Impede the Phaseout of Fossil Fuels.

Petrochemical companies often present narratives that position their fundamentally fossil-fuel-based products as part of the transition away from fossil fuels — conflating the source of the problem with its solution. As Tilsted and Bauer describe, petrochemical companies present themselves as “realizers of sustainability” by promoting the comparative environmental benefits of their products, as “breakthrough technology pioneers” who hold the keys to the new technologies and materials that will enable a sustainable future, or as “already well underway” companies that are already transitioning and even leading the way.<sup>38</sup>



**LG Chem Ltd. plant in Yeosu, South Korea.**

© Bloomberg / Contributor - Getty Images

However, several of the largest petrochemical companies are owned by or operating as a part of major oil companies that have incorporated petrochemicals into their corporate structures.<sup>39</sup> This deep integration suggests that — despite capitalizing on sustainability narratives — the sector itself is resistant to transitioning from fossil fuels, especially as existing assets and infrastructure, as well as corporate connections and relationships, help “maintain and reproduce commitments to fossil fuels.”<sup>40</sup>

The future of the chemicals sector itself is currently the subject of debate, and therefore susceptible to being overlooked. Proposals for decarbonization, defossilization, and detoxification compete, complement, and overlap. From the perspective of a fossil fuel phaseout, all fossil fuel inputs into petrochemical production — as both a feedstock and an energy source — need to be eliminated and not repurposed or rebranded.<sup>41</sup>

For example, presenting ammonia with carbon capture (“blue ammonia”) as a potential ‘zero-carbon’ fuel for shipping provides cover for the maintenance and expansion of fossil infrastructure.<sup>42</sup> Despite being a dangerous fossil-based chemical,<sup>43</sup> shipping companies are increasingly ordering “ammonia-ready” vessels<sup>44</sup> — ships that currently run on fossil fuels, but could use ammonia as fuel in the future. One company describes how its ammonia-ready ship is the next stage in the “bridge solution” to zero-emission vessels.<sup>45</sup> A liquefied natural gas (LNG) import terminal recently approved in Germany uses the same theory of ammonia-readiness to justify building new fossil fuel infrastructure that will one day be turned over for ammonia use.<sup>46</sup>

Ammonia itself is being proposed directly for power generation, particularly in Japan and Korea, where plans involve co-firing ammonia with coal as an alleged means of reducing emissions from coal plants without retiring them.<sup>47</sup> This remains a nascent technology, unproven at commercial scale and unlikely to yield any climate benefits.<sup>48</sup> Moreover, incorporating ammonia into coal power plants could prolong their lifespan, further delaying the transition to renewable energy.<sup>49</sup>

In summary, as Tilsted and Bauer note, “[d]espite relying on fossil feedstock and being solidly placed in the fossil economy, petrochemical majors increasingly focus on repositioning themselves proactively as transition enablers. The argument illustrates the work of downstream actors to legitimize the existing energy order.”<sup>50</sup> This framing of petrochemicals as central to the energy transition (rather than a target of the fossil fuel phaseout) attempts to impede the imagination of alternative, more transformative changes.

## IV. Opportunities to Curb Petrochemical Expansion

While petrochemicals present an obstacle to fossil fuel phaseout, they also offer a strategic lever. It took the climate movement far too long to recognize that we cannot solve the problem of emissions without turning off the tap and leaving fossil fuels in the ground. We cannot afford more delay and deception. For an honest conversation on a just transition away from fossil fuels, petrochemicals need to be part of the story.

Below are five strategic angles to limit the expansion of the petrochemicals sector and accelerate the overall phaseout of fossil fuels.

**Financial Strain:** Over the past decade, companies have overbuilt plastics production capacity, leading to low-capacity utilization rates, slim margins, and plant closures.<sup>51</sup> Proposed projects are on shaky foundations and should not be considered a done deal. This financial strain provides a strategic entry point for managed decline pathways.

**Market Uncertainty:** Similarly, the massive proposed build-out of the ammonia industry — driven in large part by access to gas and carbon capture subsidies in the US<sup>52</sup> — can be prevented before facilities are constructed and production is locked in. The major new market for this ammonia — as an alternative shipping fuel — simply does not yet exist.<sup>53</sup> The entire edifice of a new market for fossil-based ammonia can be challenged and discredited, undermining a huge source of growth for the industry.

**Greenwashing:** Discrediting the false narrative of petrochemicals as ‘clean’ energy — or as key to the transition — can help prevent lock-in of petrochemical production and fossil infrastructure. The companies behind LNG projects and coal plants claim that fossil infrastructure is consistent with climate-compatible pathways to justify their continued operation. Eliminating this greenwash will not on its own force the phaseout but will preclude one of the chief ways fossil interests escape from transition pressure.

**Human Health Impacts:** Since the health impacts of fossil fuel production and use<sup>54</sup> are increasingly understood as both important problems to solve on their own and inextricably linked to climate action, the same is true of their petrochemical progeny. Petrochemicals present a massive threat to public health, with estimates of the health costs of chemicals in plastics<sup>55</sup> and nitrogen pollution<sup>56</sup> in the hundreds of billions or trillions of US dollars annually. Including a lens on the health harms of petrochemicals can magnify the salience and impact of interventions to protect health, establish liability, and build public pressure and political accountability.

**A Just Transition:** Petrochemicals are a key driver of fossil fuel growth, yet they have been vastly absent from the conversation on fossil fuels overall, and on phaseout in particular. At the same time, without pursuing a carefully managed transition away from petrochemicals, rapid and disruptive successes in fossil fuel phaseout could have unintended consequences elsewhere in the economy. We must grapple with petrochemicals as an essential part of the fossil fuel phaseout, while also considering the deep systemic transformations that must be at the heart of any just transition happening at

a speed and scale commensurate with human rights and global welfare. Managed decline and transition pathways must both disrupt global systems and protect the people who depend on them. For example, the food system alone accounts for at least fifteen percent of fossil fuel and forty percent of petrochemical consumption,<sup>57</sup> and must be reimagined in ways that protect the right to food while sunsetting linear consumption and disposal economies dependent on plastic, especially single-use plastic.

The scale of transformation needed to untangle fossil fuels from our social fabric is massive, but curbing petrochemical expansion and production presents a strategic lever to advance the phaseout at a pivotal moment. Only when the petrochemical sector is included in fossil fuel discussions and phaseout plans can we uproot the fossil economy in earnest and entirely, offering a pathway to a vibrant, just, peaceful, and regenerative future.

## Endnotes

- 
- <sup>1</sup> Adam Hanieh, “Petrochemical Empire,” *New Left Review* 130 (2021), [doi.org/10.64590/klbg](https://doi.org/10.64590/klbg).
  - <sup>2</sup> Adam Hanieh, “Bottling the World Economy,” *The New York Review*, March 23, 2026, <https://www.nybooks.com/online/2026/03/23/bottling-the-world-economy-hormuz-gulf/>.
  - <sup>3</sup> International Energy Agency (IEA), *The Future of Petrochemicals: Towards More Sustainable Plastics and Fertilisers* (OECD/IEA, 2018), 11, [https://iea.blob.core.windows.net/assets/bee4ef3a-8876-4566-98cf-7a130c013805/The\\_Future\\_of\\_Petrochemicals.pdf](https://iea.blob.core.windows.net/assets/bee4ef3a-8876-4566-98cf-7a130c013805/The_Future_of_Petrochemicals.pdf).
  - <sup>4</sup> IEA, 24-25.
  - <sup>5</sup> IEA, throughout.
  - <sup>6</sup> IEA, 30. Figure 2.3 reproduces a graph from Peter G. Levi and Jonathan M. Cullen, “Mapping Global Flows of Chemicals: From Fossil Fuel Feedstocks to Chemical Products,” *Environmental Science & Technology* 52, no. 4 (2018): 1729, <https://pubs.acs.org/doi/10.1021/acs.est.7b04573>.
  - <sup>7</sup> Hanieh, “Petrochemical Empire.”
  - <sup>8</sup> Fredric Bauer et al., *Petrochemicals and Climate Change: Powerful Fossil Fuel Lock-ins and Interventions for Transformative Change*, (Lund University, 2023), [https://lucris.lub.lu.se/ws/portalfiles/portal/146757003/LU\\_IVL\\_2023\\_petrochem\\_web.pdf](https://lucris.lub.lu.se/ws/portalfiles/portal/146757003/LU_IVL_2023_petrochem_web.pdf); Ciarán Healy, “China’s Petrochemical Surge is Driving Global Oil Demand Growth,” IEA, December 19, 2023, <https://www.iea.org/commentaries/chinas-petrochemical-surge-is-driving-global-oil-demand-growth>; Plastics Europe, *Plastics the Fast Facts 2025* (Plastics Europe, 2025), [https://plasticseurope.org/wp-content/uploads/2025/09/PE\\_TheFacts\\_25\\_digital-1pager-scrollable.pdf](https://plasticseurope.org/wp-content/uploads/2025/09/PE_TheFacts_25_digital-1pager-scrollable.pdf); Data for *Production, Consumption and Trade of Ammonia in Selected Countries and Regions, 2020*, IEA, accessed March 25, 2026, <https://www.iea.org/data-and-statistics/charts/production-consumption-and-trade-of-ammonia-in-selected-countries-and-regions-2020>.
  - <sup>9</sup> IEA, *Future of Petrochemicals*, 29; IEA, *Coal 2019* (IEA, 2019), 14, <https://www.iea.org/reports/coal-2019>.
  - <sup>10</sup> IEA, *Oil 2025 Analysis and Forecast to 2030* (IEA, 2025), 29, <https://iea.blob.core.windows.net/assets/c0087308-f434-4284-b5bb-bfaf745c81c3/Oil2025.pdf>.
  - <sup>11</sup> IEA, *Future of Petrochemicals*, 11, 58, 59.
  - <sup>12</sup> Data for *Nitrogen - Historical Statistics (Data Series 140)*, United States Geological Survey, February 26, 2024, <https://www.usgs.gov/media/files/nitrogen-historical-statistics-data-series-140>. Compare 2022 data with 1970.
  - <sup>13</sup> Center for International Environmental Law (CIEL), *Emissions Unleashed* (CIEL, 2024), [https://www.ciel.org/wp-content/uploads/2024/09/Emissioned-Unleashed\\_The-Climate-Crisis-and-Americas-Petrochemical-Boom.pdf](https://www.ciel.org/wp-content/uploads/2024/09/Emissioned-Unleashed_The-Climate-Crisis-and-Americas-Petrochemical-Boom.pdf).
  - <sup>14</sup> Data for *Oil Production*, Our World in Data, accessed March 16, 2026, [https://ourworldindata.org/grapher/oil-production-by-country?country=QAT-OMN-SAU-NOR-IRQ-USA-ARE-OWID\\_WRL](https://ourworldindata.org/grapher/oil-production-by-country?country=QAT-OMN-SAU-NOR-IRQ-USA-ARE-OWID_WRL); Energy Institute, *2025 Statistical Review of World Energy* (Energy Institute, 2025), <https://www.energyinst.org/statistical-review>; Data for *Oil Consumption Per Capita – World 1980-2015*, The Shift Dataportal, accessed March 25, 2026, <https://theshiftdataportal.org/energy/oil>.

- 
- <sup>15</sup> Data for *Gas Production*, Our World in Data, accessed March 16, 2026, [https://ourworldindata.org/grapher/gas-production-by-country?country=QAT-USA-RUS-CAN-GBR-OWID\\_WRL](https://ourworldindata.org/grapher/gas-production-by-country?country=QAT-USA-RUS-CAN-GBR-OWID_WRL).
- <sup>16</sup> Fredric Bauer et al., *Petrochemicals and Climate Change: Tracing Globally Growing Emissions and Key Blind Spots in a Fossil-Based Industry* (Lund University, 2022), 2, [https://lucris.lub.lu.se/ws/portalfiles/portal/117494791/Petrochemicals\\_climate\\_change\\_review\\_web.pdf](https://lucris.lub.lu.se/ws/portalfiles/portal/117494791/Petrochemicals_climate_change_review_web.pdf).
- <sup>17</sup> Bauer et al., *Tracing Globally Growing Emissions*, 2.
- <sup>18</sup> United Nations Environment Program, *Beat Plastic Pollution Practical Guide* (UNEP, 2023), 14, <https://wedocs.unep.org/rest/api/core/bitstreams/ba70686e-fa21-494a-9f63-ac0c243b4f52/content>.
- <sup>19</sup> Stefano Menegat et al., “Greenhouse Gas Emissions from Global Production and Use of Nitrogen Synthetic Fertilisers in Agriculture,” *Scientific Reports* 12 (2022): 3, [doi.org/10.1038/S41598-022-18773-w](https://doi.org/10.1038/S41598-022-18773-w).
- <sup>20</sup> CIEL, *Fossils, Fertilizers, and False Solutions* (CIEL, 2022), 14, 18, <https://www.ciel.org/wp-content/uploads/2022/10/Fossils-Fertilizers-and-False-Solutions.pdf>.
- <sup>21</sup> CIEL et al., *Plastics and Health: The Hidden Cost of a Plastic Planet* (CIEL, 2019), 1-3, <https://www.ciel.org/wp-content/uploads/2019/02/Plastic-and-Health-The-Hidden-Costs-of-a-Plastic-Planet-February-2019.pdf>; “Plastics and Human Rights,” Geneva Environment Network, last updated August 7, 2025, <https://www.genevaenvironmentnetwork.org/resources/updates/plastics-and-human-rights/>.
- <sup>22</sup> Amnesty International, *USA The Cost of Doing Business? The Petrochemical Industry’s Toxic Pollution in the USA* (Amnesty International, 2024), <https://www.amnesty.org/en/documents/amr51/7566/2024/en/>; “Protecting the Texas Coast from Plastic Pellet Pollution,” Environment America, accessed January 9, 2026, <https://environmentamerica.org/texas/articles/protecting-the-texas-coast-from-plastic-pellet-pollution>; National Oceanic and Atmospheric Administration (NOAA), “Gulf of Mexico ‘DeadZone’ Larger than Average, Scientists Find,” August 1, 2024, <https://www.noaa.gov/news-release/gulf-of-mexico-dead-zone-larger-than-average-scientists-find>; “Explaining the Gulf of Mexico Dead Zone,” Restore the Mississippi River Delta, accessed January 30, 2026, <https://mississippiriverdelta.org/learning/explaining-the-gulf-of-mexico-dead-zone/>; Craig Welch, “How Climate Change Likely Strengthened Recent Hurricanes,” *National Geographic*, September 20, 2017, <https://www.nationalgeographic.com/science/article/hurricane-harvey-climate-change-global-warming-weather>.
- <sup>23</sup> IEA, *World Energy Outlook 2025* (IEA, 2025), 152, <https://www.iea.org/reports/world-energy-outlook-2025>.
- <sup>24</sup> IEA, *World Energy Outlook 2025*, 207.
- <sup>25</sup> IEA, *World Energy Outlook 2025*, Annex A. In the Net Zero scenario the increase in chemicals and aviation demand is equal.
- <sup>26</sup> GlobalData Energy, “Polyethylene to Lead Global Upcoming Petrochemicals Project Starts by 2030,” Offshore Technology, October 24, 2025, <https://www.offshore-technology.com/analyst-comment/polyethylene-global-petrochemicals-project-starts-2030/?cf-view>.
- <sup>27</sup> CIEL, *Emissions Unleashed*.
- <sup>28</sup> Data from *Global Coal Exit List 2025*, Global Coal Exit List, accessed March 25, 2026, <https://www.coalexit.org/>; Alex Scott, “Coal is Set to Surge as a Chemical Raw Material,” *Chemical & Engineering News*, October 23, 2025, <https://cen.acs.org/business/petrochemicals/Coal-set-surge-chemical-raw/103/web/2025/10>.
- <sup>29</sup> Nabil Wakim, “Pour l’Arabie saoudite, le plastique c’est fantastique [For Saudi Arabia, Plastic is Fantastic],” *Le Monde*, October 10, 2018, [https://www.lemonde.fr/economie/article/2018/10/10/pour-l-arabie-saoudite-le-plastique-c-est-fantastique\\_5367033\\_3234.html](https://www.lemonde.fr/economie/article/2018/10/10/pour-l-arabie-saoudite-le-plastique-c-est-fantastique_5367033_3234.html).
- <sup>30</sup> Oliver Griffin, “Exxon CEO Expects Long-Term Role For Oil and Gas, Maybe Not as Fuel,” Reuters, November 7, 2025, <https://www.reuters.com/business/energy/exxon-ceo-expects-long-term-role-oil-gas-maybe-not-fuel-2025-11-07/>.
- <sup>31</sup> Saudi Aramco, *Annual Report 2024* (Saudi Aramco, 2024), 8, <https://www.aramco.com/-/media/publications/corporate-reports/annual-reports/saudi-aramco-ara-2024-english.pdf>.
- <sup>32</sup> Alan Gelder, “Why Refinery-Petrochemical Integration is the Downstream Trend to Watch,” Wood Mackenzie, February 16, 2021, <https://www.woodmac.com/news/opinion/why-refinery-petrochemical-integration-is-the-downstream-trend-to-watch/>.
- <sup>33</sup> Servant Singh, “Unlocking The Potential Of Crude-To-Chemicals,” *Forbes*, May 28, 2024, <https://www.forbes.com/sites/sarwantsingh/2024/05/28/unlocking-the-potential-of-crude-to-chemicals/>; Kelly Cui, “Why Crude to Chemicals is the Obvious Way Forward,” Wood Mackenzie, April 27, 2020, <https://www.woodmac.com/news/opinion/why-crude-to-chemicals-is-the-obvious-way-forward/>.
- <sup>34</sup> “Crude to Oil Chemicals,” Shell Global, accessed March 17, 2026, <https://www.shell.com/business-customers/catalysts-technologies/licensed-technologies/refinery-technology/crude-oil-to-chemicals.html>; “Crude to Oil Chemicals,” Aramco, accessed March 17, 2026, <https://www.aramco.com/en/what-we-do/energy-innovation/advancing-energy-solutions/crude-oil-to-chemicals>.

- <sup>35</sup> US Energy Information Administration (EIA), “U.S. Ethane Production to Grow, Along with Expanding Domestic Consumption and Exports,” May 21, 2021, <https://www.eia.gov/todayinenergy/detail.php?id=48056>; Courtney Bernhardt, “Plastics Industry Boom Brings Flood of New Ethylene “Cracker” Plants, Despite Frequent Environmental Violations,” Oil and Gas Watch, September 20, 2022, <https://news.oilandgaswatch.org/post/plastics-boom-brings-flood-of-new-ethylene-cracker-chemical-plants-despite-frequent-environmental-violations>; Courtney Bernhardt, “With 14 Ethane Cracker Projects Looming, Analysts Wonder Whether Companies are Overbuilding,” Oil and Gas Watch, July 24, 2025, <https://news.oilandgaswatch.org/post/with-14-ethane-cracker-projects-looming-analysts-wonder-whether-companies-are-overbuilding>.
- <sup>36</sup> “First Shipment of Ethane from US Gulf Coast Arrives in Europe,” US EIA, September 22, 2016, <https://www.eia.gov/todayinenergy/detail.php?id=28052>.
- <sup>37</sup> Data for *Petroleum and Other Liquids*, US EIA, accessed March 17, 2026, [https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=pet&s=m\\_epllea\\_eex\\_nus-z00\\_2&f=a](https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=pet&s=m_epllea_eex_nus-z00_2&f=a).
- <sup>38</sup> Joachim Peter Tilsted et al., “Petrochemical Transition Narratives: Selling Fossil Fuel Solutions in a Decarbonizing World,” *Energy Research & Social Science* 94, (2022), [doi.org/10.1016/j.erss.2022.102880](https://doi.org/10.1016/j.erss.2022.102880).
- <sup>39</sup> Bauer et al., *Petrochemicals and Climate Change: Powerful Fossil Fuel Lock-Ins*, 15.
- <sup>40</sup> Joachim Peter Tilsted and Frederic Bauer, “Connected We Stand: Lead Firm Ownership Ties in the Global Petrochemical Industry,” *Ecological Economics* 224 (2024), <https://doi.org/10.1016/j.ecolecon.2024.108261>.
- <sup>41</sup> Tilsted et al., “Petrochemical Transition Narratives.”
- <sup>42</sup> CIEL, *Emissions Unleashed*.
- <sup>43</sup> OSHA, 29 CFR § 1910.119, App. A, “List of Highly Hazardous Chemicals, Toxics and Reactives (Mandatory),” US Occupational Safety and Health Administration, accessed March 25, 2026, <https://www.osha.gov/laws-regs/regulations/standardnumber/1910/1910.119AppA>.
- <sup>44</sup> “Low-Emission Ammonia Data (LEAD): Ammonia-Fueled Vessels,” Ammonia Energy Association, accessed March 17, 2026, <https://ammoniaenergy.org/lead/vessels/>.
- <sup>45</sup> Nippon Yusen Kabushiki Kaisha, “Ammonia-Fuel Ready LNG-Fueled Vessel Proceeds to Actual Design,” press release, November 28, 2022, [https://www.nyk.com/english/news/2022/20221128\\_01.html](https://www.nyk.com/english/news/2022/20221128_01.html).
- <sup>46</sup> “Green Light Given For Germany’s First Land-Based Terminal For Liquefied Gases In Stade,” Hanseatic Energy Hub, accessed March 17, 2026, <https://www.hanseatic-energy-hub.de/en/news/detail/gruenes-licht-fuer-deutschlands-erstes-landbasiertes-terminal-fuer-verflueessigte-gase-in-stade/>.
- <sup>47</sup> IEA, *World Energy Outlook 2023* (IEA, 2023), 249, <https://www.iea.org/reports/world-energy-outlook-2023>. “Today Japan and Korea’s share of hydrogen in total final consumption is close to 0%. It is mainly produced through natural gas reforming and consumed in oil refineries. Both governments aim to expand its use in coming decades with 20% ammonia co-firing by 2030 (50% by 2035 in Japan) to reduce the carbon intensity of the existing coal-fired fleet.”
- <sup>48</sup> Katrine Tilgaard Petersen et al., “Explained: Why Ammonia Co-firing in Coal Power Generation is a Flawed Approach,” E3G, April 5, 2023, <https://www.e3g.org/news/explained-why-ammonia-co-firing-in-coal-power-generation-is-a-flawed-approach/>.
- <sup>49</sup> “We Urge the Japanese Government to Stop Promoting “False Solutions” and Commit to Ending Fossil Fuel Finance at COP27,” Friends of the Earth Japan, November 1, 2022, <https://foejapan.org/en/issue/20221101/9904/>; “Experts React to Japan and South Korea’s Joint Hydrogen and Ammonia Initiative,” Oil Change International, November 17, 2023, <https://oilchange.org/news/experts-react-to-japan-and-south-koreas-joint-hydrogen-and-ammonia-initiative/>.
- <sup>50</sup> Tilsted et al., “Petrochemical Transition Narratives.”
- <sup>51</sup> Independent Commodity Intelligence Services (ICIS), “Chemical Market Overcapacity and Weakening Demand: A Perfect Storm (2024 Update),” ICIS, 2024, <https://www.icis.com/explore/resources/chemical-market-overcapacity/>; Reuters, “Closures, Disposals Reshaping the Global Petrochemical Sector,” July 21, 2025, <https://www.reuters.com/business/energy/closures-disposals-reshaping-global-petrochemical-sector-2025-07-21/>; Valona, “Recent Plant Closures in the Global Chemicals Industry,” December 16, 2025, <https://valonaintelligence.com/resources/blog/recent-plant-closures-in-the-global-chemicals-industry>; Michael McCoy, “In Europe, the Chemical Plant Closures Keep Coming,” *Chemical & Engineering News*, October 6, 2025, <https://cen.acs.org/business/economy/Europe-chemical-plant-closures-keep/103/web/2025/10>.
- <sup>52</sup> CIEL, *Emissions Unleashed*.
- <sup>53</sup> Todd Leahy et al., *Ammonia Build-Out: Recipe for Risks* (Institute for Energy Economics and Financial Analysis, 2026), 37-47, [https://ieefa.org/sites/default/files/2026-03/Ammonia%20Build-Out\\_March%202026.pdf](https://ieefa.org/sites/default/files/2026-03/Ammonia%20Build-Out_March%202026.pdf); Zane Gustafson et al., *The Uncertain Ammonia Industry, Present & Future* (Ohio River Valley Institute (ORVI), 2025), 14-15, [https://ohiorivervalleyinstitute.org/wp-content/uploads/2025/02/Ammonia\\_v5.3-FINAL-1.pdf](https://ohiorivervalleyinstitute.org/wp-content/uploads/2025/02/Ammonia_v5.3-FINAL-1.pdf).

<sup>54</sup> “Cradle to Grave: The Health Toll of Fossil Fuels and the Imperative for a Just Transition,” Climate and Health Alliance, September 15, 2025, <https://climateandhealthalliance.org/resource/cradle-to-grave-the-health-toll-of-fossil-fuels-and-the-imperative-for-a-just-transition/>.

<sup>55</sup> Nancy Lauer et al., *The Social Cost of Plastic to the United States* (Nicholas Institute for Energy, Environment, and Sustainability, 2025), <https://nicholasinstitute.duke.edu/sites/default/files/publications/the-social-cost-of-plastic-united-states.pdf>; Phillip Landrigan et al., “The Lancet Countdown on Health and Plastics,” *The Lancet* 406, no. 10507 (2025), [https://www.thelancet.com/journals/lancet/article/PIIS0140-6736\(25\)01447-3/abstract](https://www.thelancet.com/journals/lancet/article/PIIS0140-6736(25)01447-3/abstract). “Plastics cause disease and death from infancy to old age and are responsible for health-related economic losses exceeding US\$1.5 trillion annually.”

<sup>56</sup> “Four Reasons Why the World Needs to Limit Nitrogen Pollution,” United Nations Environment Program (UNEP), January 16, 2023, <https://www.unep.org/news-and-stories/story/four-reasons-why-world-needs-limit-nitrogen-pollution>. “According to UNEP’s [2018-2019 Frontiers Report](#), nitrogen costs the global economy between US \$340 billion and US \$3.4 trillion annually when taking into account its impact on human health and ecosystems.”

<sup>57</sup> “Food Systems Account for at Least 15% of All Fossil Fuels Burned Globally, New Research Shows; Urgent Transformation Needed,” Global Alliance for the Future of Food, November 2, 2023, <https://futureoffood.org/food-systems-account-for-at-least-15-of-all-fossil-fuels-burned-globally/>.

## About CIEL

Founded in 1989, the Center for International Environmental Law (CIEL) uses the power of law to protect the environment, promote human rights, and ensure a just and sustainable society. CIEL is dedicated to advocacy in the global public interest through legal counsel, policy research, analysis, education, training, and capacity building.

## Acknowledgments

*Curb Petrochemicals to Unlock a Full Fossil Fuel Phaseout* was authored by Steven Feit and Delphine Lévi Alvarès. It was edited by Lili Fuhr, Lucienne Noel, and Bianca Vergnaud.

Errors and omissions are the sole responsibility of CIEL. This whitepaper is for general information purposes only. It is intended solely as a discussion piece. It is not and should not be relied upon as legal advice. While efforts were made to ensure the accuracy of the information contained in this whitepaper, the information is presented “as is” and without warranties, express or implied. If there are material errors within this whitepaper, please advise the authors. Receipt of this whitepaper is not intended to and does not create an attorney-client relationship.

Please send comments or questions to [info@ciel.org](mailto:info@ciel.org) to be sure of a reply.

© March 2026



CENTER for INTERNATIONAL  
ENVIRONMENTAL LAW